## S. 569.



## IN THE SENATE OF THE UNITED STATES.

JANUARY 19, 1903.

Ordered printed as passed by the House of Representatives.

[Strike out all after the enacting clause and insert the part printed in italics.]

## AN ACT

To establish the Department of Commerce and Labor.

Be it enacted by the Senate and House of Representa-7 tives of the United States of America in Congress assembled, 2 3 That there shall be at the seat of government an executive department to be known as the Department-of Commerce and 4 Labor, and a Secretary of Commerce and Labor, who shall be 5 the head thereof, who shall be appointed by the President, 6 by and with the advice and consent of the Senate, who shall 7 receive-a-salary-of-eight-thousand-dollars-per-annum, and 8 whose term and tenure of office shall be like that of the 9 heads of the other Executive Departments; and section one 10 hundred and fifty eight of the Revised Statutes is hereby 11 amended to include such Department, and the provisions of 12 title four of the Revised Statutes, including all-amendments 13 thereto, are hereby made-applicable to said Department. 14

SEC. 2. That there-shall be in said Department an As-1 sistant-Secretary of Commerce and Labor, to be appointed by 2the President, by and with the advice and consent of the 3 Senate, who shall receive a salary of four thousand dollars a 4 5 year.—He shall-perform-such duties-as-shall-be-prescribed-by the-Secretary-or-required-by-law. There shall also be one 6 7 chief-elerk-and-a-disbursing-elerk-and-such-other-elerical assistants-as-may-from-time-to-time-be-authorized-by-Congress; 8 and-the-Auditor-for-the-State-and-other-Departments-shall 9 10 receive-all-accounts-accruing in or relative-to-the Department of-Commerce-and-Labor-and-examine-the-same, and there-11 after-certify-the-balance-and-transmit-the-accounts,-with-the 1213 vouchers and certificate, to the Comptroller of the Treasury for his decision-thereon. 14 15 SEC. 3. That it shall be the province and duty of said Department to foster, promote, and develop the foreign and 16 domestic commerce, the mining, manufacturing, shipping, and 17 fishery industries, the labor interests, and the transportation 18 19 facilities of the United States; and to this end it shall be 20 vested with jurisdiction and control of the departments, bu-21reaus, offices, and branches of the public service hereinafter specified, and with such other powers and duties as may be 2223 prescribed by law. 24SEC. 4. That the following named offices, bureaus, divi-25sions, and branches-of-the-public-service, now-and-heretofore

under the jurisdiction of the Department of the Treasury, and 1 all that pertains to the same, known as the Life Saving Serv-2iee, the Light House Board, and the Light House Service, the 3 Marine-Hospital-Service, the Steamboat Inspection-Service, 4 the Bureau of Navigation, and the United States Shipping  $\tilde{\mathbf{5}}$ Commissioners, the Bureau of Immigration, and the Bureau of 6 Statistics, be, and the same hereby are, transferred from the 7 Department-of-the-Treasury-to-the-Department-of-Commerce 8 and Labor, and the same shall hereafter remain under the 9 jurisdiction and supervision of the last named Department; 10 and that the Census Office, and all that pertains to the same, 11 be, and the same hereby are, transferred from the Department 12of the Interior to the Department of Commerce and Labor, to 13 remain henceforth under the jurisdiction of the latter; that 14 the Department of Labor, and the office of Commissioner of 15 16 Fish-and-Fisheries, and all-that pertains to the same, be, and the-same-hereby-are; placed-under-the-jurisdiction-and-made 17 a-part of the Department of Commerce and Labor; that the 18 Bureau of Foreign Commerce, now in the Department of 19 State, be, and the same hereby is, transferred to the Depart-20 ment of Commerce and Labor and consolidated with and 21 made-a-part-of-the-Bureau-of-Statistics,-hereinbefore-trans-22 ferred-from-the-Department-of-the-Treasury-to-the-Depart-23ment-of-Commerce-and-Labor, and-the-two-shall-constitute 24one bureau-to-be-called the-Bureau-of-Statistics, with-a-chief 25

of the bureau and one assistant; and that the Secretary of 1  ${\color{red} \mathbf{Commerce-and-Labor\,shall-have-complete-control\,of-the-work}}$ 2 of-gathering-and-distributing-statistical-information-naturally 3. relating to the subjects confided to his Department; and to 4 this end-said Secretary-shall-have-power-to-employ-any-or 5 either of the said bureaus and to rearrange such statistical 6 work and to distribute or consolidate the same as may be 7 deemed desirable in the public interest; and said Secretary 8 shall also-have authority to eall upon other Departments of 9 the Government for statistical data and results obtained by 10 them; and said-Secretary of Commerce and Labor may col-11 late, arrange, and publish such statistical information so ob-12 13 tained-in-such-manner-as-to-him-may-seem-wise. That the official records and papers now on file in and 14 pertaining exclusively to the business of any bureau, office, de-15 16 partment, or branch of the public service in this Act transferred 17 to the Department of Commerce and Labor, together with the furniture now in use in such bureau, office, department, or 18 19 branch of the public service; shall be, and hereby are, trans-20 ferred to the Department of Commerce and Labor. 21SEC. 5. That there shall be in the Department of Com-22 merce-and-Labor-a-bureau-to-be-called-the-Bureau-of-Manu-23factures, and a chief-of-said-bureau, who shall be appointed by 24the President, by and with the advice and consent of the Sen-25ate, and who shall receive a salary of three thousand dollars

per annum. There shall also be in said bureau one chief 1 clerk-and such other clerical assistants as may from time to  $^2$ time be authorized by Congress. It shall be the province and 3 duty-of-said-bureau, under-the-direction-of-the-Secretary, 4 to-foster,-promote,-and-develop-the-various-manufacturing 5 industries of the United States, and markets for the same 6 at-home-and-abroad,-domestic-and-foreign,-by-gathering, 7 compiling, publishing, and supplying all available and 8 useful information concerning such industries and such 9 markets, and by such other methods and means as may be 10 prescribed by the Secretary or provided by law. And all 11 consular officers of the United States, including consul-12generals, consuls, and commercial agents, are hereby required, 13 and it is made a part of their duty, under the direction of 14 the Secretary of State, to gather and compile, from time to 15 time;-useful-and-material-information-and-statistics-in-respect 16 to the commerce; industries, and markets of the countries and 17 places to which such consular officers are accredited, and to 18 send, under the direction of the Secretary of State, reports 19 quarterly; or oftener if required; of the information and 20 statistics thus gathered and compiled, such reports to be 21 transmitted-through-the-State-Department-to-the-Secretary of 22the Department of Commerce and Labor. 23SEC. 6. That the jurisdiction, supervision, and control now 24

possessed and exercised by the Department of the Treasury

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1 over-Chinese-immigration, and over-the-fur-seal, salmon, and

2 other fisheries in Alaska, be, and the same hereby is, trans-

3 ferred to and vested in the Department of Commerce and

4 Labor.

SEC. 7. That the Secretary of Commerce and Labor shall 5 annually, at the close of each fiscal year, make a report in 6 writing to Congress, giving an account of all moneys received 7 and-disbursed by him-and his Department, and describing the 8 work-done-by-the-Department-in-fostering, promoting, and 9 developing the foreign and domestic commerce, the mining, 10 manufacturing, shipping, and fishery industries, and the trans-11 portation facilities of the United States, and making such 12 recommendations-as-he-shall-deem-necessary-for-the-effective 13 performance of the duties and purposes of the Department. 14 15 He-shall also, from time to time, make-such-special investigations and reports as he may be required to do by the Presi-16 dent, or by either House of Congress, or which he, himself, 17 18 may deem necessary and urgent.

SEC. 8. That the Secretary of Commerce and Labor shall
have charge, in the buildings or premises occupied by or appropriated to the Department of Commerce and Labor, of the
library, furniture, fixtures, records, and other property pertaining to it, or hereafter acquired for use in its business; and he
shall be allowed to expend for periodicals and the purposes of
the library, and for the rental of appropriate quarters for the

accommodation of the Department of Commerce and Labor 1 within the District of Columbia, and for all other-incidental 2expenses, such sums as Congress may provide from time to 3 time: Provided, however, That where any office, bureau, or 4 branch of the public service transferred to the Department of 5 Commerce and Labor by this Act is occupying rented build-6 ings or premises, it may still continue to do so until other 7 suitable-quarters are provided for its use: And provided fur-8 ther, That-all-officers, clerks, and employees now employed 9 in any of the bureaus; offices, departments, or branches of 10 the public service in this Act transferred to the Department 11 of-Commerce and Labor-are each and all hereby-transferred 12 13 to-said Department at their present grades and salaries, 14 except where otherwise provided in this Act: And provided further, That-all-laws-prescribing-the-work-and-defining-the 15 duties-of-the-several-bureaus, offices, departments, or branches 16 of the public-service by this Act transferred to and made a 17 part-of-the-Department-of-Commerce-and-Labor-shall, so-far 18 as-the-same-are-not-in-conflict-with-the-provisions-of-this 19 Act, remain-in-full-force and effect until-otherwise provided 20 by law. 21SEC. 9. That all power and authority heretofore pos-22sessed or exercised by the head of any Executive Department 23 over any-bureau, office; branch, or division of the public serv-24 ice, by this Act transferred to the Department of Commerce 25

- 1 and Labor, or any business arising therefrom or pertaining
- 2 thereto, whether of an appellate or revisory character, or
- 3 otherwise, shall-hereafter-be-vested-in-and-exercised-by-the
- 4 head of the said Department of Commerce and Labor. And
- 5 all-Aets-or-parts-of-Aets-inconsistent-with this Act-arc, so
- 6 far-as-so-inconsistent, hereby-repealed.
- 7 SEC.-10:-A-person, to-be-designated by-the-Secretary
- 8 of State, shall be appointed to formulate, under his direction,
- 9 for-the-instruction-of-consular-officers-the-requests-of-the-Secre-
- 10 tary-of-Commerce-and-Labor, and to prepare-from the dis-
- 11 patches-of-consular-officers,-for-transmission-to-the-Secretary-of
- 12 Commerce and Labor; such information as pertains to the work
- 13 of-the-Department-of-Commerce-and-Labor, and such-person
- 14 shall-have-the-rank-and-salary-of-a-chief-of-bureau, and-be-fur-
- 15 nished-with-such-elerical-assistance as may be deemed neces-
- 16 sary-by-the Secretary of State.
- 17 SEC. 11. This Act shall take effect and be in-force
- 18 from and after its passage.
- 19 That there shall be at the seat of government an executive
- 20 department to be known as the Department of Commerce and
- 21 Labor, and a Secretary of Commerce and Labor, who shall
- 22 be the head thereof, who shall be appointed by the President,
- 23 by and with the advice and consent of the Senate, who shall
- 24 receive a salary of eight thousand dollars per annum, and
- 25 whose term and tenure of office shall be like that of the heads

- 1 of the other Executive Departments; and section one hundred
- 2 and fifty-eight of the Revised Statutes is hereby amended to
- 3 include such Department, and the provisions of title four of
- 4 the Revised Statutes, including all amendments thereto, are
- 5 hereby made applicable to said Department. The said Sec-
- 6 retary shall cause a seal of office to be made for the said
- 7 Department of such device as the President shall approve,
- 8 and judicial notice shall be taken of the said seal.
- 9 Sec. 2. That there shall be in said Department an As-
- 10 sistant Secretary of Commerce and Labor, to be appointed
- 11 by the President, who shall receive a salary of five thousand
- 12 dollars a year. He shall perform such duties as shall be
- 13 prescribed by the Secretary or required by law. There shall
- 14 also be one chief clerk and a disbursing clerk and such other
- 15 clerical assistants as may from time to time be authorized by
- 16 Congress; and the Auditor for the State and other Depart-
- 17 ments shall receive all accounts accruing in or relative to the
- 18 Department of Commerce and Labor and examine the same,
- 19 and certify the balances arising thereon to the Secretary of
- 20 the Treasury in the same manner as the balances on similar
- 21 accounts are certified under existing law.
- 22 Sec. 3. That it shall be the province and duty of said
- 23 Department to foster, promote, and develop the foreign and
- 24 domestic commerce, the mining, manufacturing, shipping, and

fishery industries, the labor interests, and the transportation 1 facilities of the United States; and to this end it shall be 2 vested with jurisdiction and control of the departments, 3 bureaus, offices, and branches of the public service hereinafter 4 specified, and with such other powers and duties as may be 5 prescribed by law. All unexpended appropriations, which 6 shall be available at the time when this Act takes effect, in 7 relation to the various offices, bureaus, divisions, and other 8 branches of the public service, which shall, by this Act, be trans-9 ferred to or included in the Department of Commerce and La-10 bor, or which may hereafter, in accordance with the provisions 11 of this Act, be so transferred, shall become available, from the 12 13 time of such transfer, for expenditure in and by the Department of Commerce and Labor and shall be treated the same 14 as though said branches of the public service had been 15 directly named in the laws making said appropriations as 16 parts of the Department of Commerce and Labor, under the 17 18 direction of the Secretary of said Department. SEC. 4. That the following-named offices, bureaus, divi-19 sions, and branches of the public service, now and heretofore 20 21under the jurisdiction of the Department of the Treasury, and 22 all that pertains to the same, known as the Light-House **2**3 Board, the Light-House Establishment, the National Bureau 24 of Standards, the Coast and Geodetic Survey, the Commis-25 sioner-General of Immigration, the commissioners of immi-

gration, the Bureau of Immigration, the immigration service 1  $\mathbf{2}$ at large, and the Bureau of Statistics, be, and the same 3 hereby are, transferred from the Department of the Treas-4 ury to the Department of Commerce and Labor, and the 5 same shall hereafter remain under the jurisdiction and supervision of the last-named Department; and that the Cen-6 7 sus Office, and all that pertains to the same, be, and the same hereby is, transferred from the Department of the Interior 8 9 to the Department of Commerce and Labor, to remain henceforth under the jurisdiction of the latter; that the Depart-10 ment of Labor, the Fish Commissioner, and the Office of Com-11 missioner of Fish and Fisheries, and all that pertains to the 12 13 same, be, and the same hereby are, placed under the jurisdiction and made a part of the Department of Commerce and 14 Labor; that the Bureau of Foreign Commerce, now in the 15 Department of State, be, and the same hereby is, trans-16 ferred to the Department of Commerce and Labor and con-17 solidated with and made a part of the Bureau of Statistics, 18 19 hereinbefore transferred from the Department of the Treasury 20 to the Department of Commerce and Labor, and the two 21shall constitute one bureau, to be called the Bureau of Statistics, with a chief of the bureau; and that the Secretary of 22Commerce and Labor shall have control of the work of 23 gathering and distributing statistical information naturally 24 relating to the subjects confided to his Department; and the 25

Secretary of Commerce and Labor is hereby given the power 1  $\mathbf{2}$ and authority to rearrange the statistical work of the bureaus and offices confided to said Department, and to consolidate 3 any of the statistical bureaus and offices transferred to said 4 Department; and said Secretary shall also have authority 5 to call upon other Departments of the Government for sta-6 tistical data and results obtained by them; and said Secre-7 tary of Commerce and Labor may collate, arrange, and 8 publish such statistical information so obtained in such man-9 ner as to him may seem wise. 10 That the official records and papers now on file in and 11 12 pertaining exclusively to the business of any bureau, office, 13 department, or branch of the public service in this Act trans-14 ferred to the Department of Commerce and Labor, together 15 with the furniture now in use in such bureau, office, department, or branch of the public service, shall be, and hereby 16 17 are, transferred to the Department of Commerce and Labor. Sec. 5. That there shall be in the Department of Com-18 19 merce and Labor a bureau to be called the Bureau of Manu-20 factures, and a chief of said bureau, who shall be appointed 21by the President, and who shall receive a salary of four 22thousand dollars per annum. There shall also be in said 23 bureau such clerical assistants as may from time to time 24 be authorized by Congress. It shall be the province and duty of said bureau, under the direction of the Secretary, 25

to foster, promote, and develop the various manufacturing

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industries of the United States, and markets for the same 2 at home and abroad, domestic and foreign, by gathering, 3 compiling, publishing, and supplying all available and 4 useful information concerning such industries and such 5 markets, and by such other methods and means as may be 6 prescribed by the Secretary or provided by law. And all 7 consular officers of the United States, including consuls-8 9 general, consuls, and commercial agents, are hereby required, and it is made a part of their duty, under the direction of 10 the Secretary of State, to gather and compile, from time to 11 12 time, useful and material information and statistics in respect to the subjects enumerated in section three of this Act in the 13 14 countries and places to which such consular officers are accredited, and to send, under the direction of the Secretary of 15 16 State, reports as often as required of the information and statistics thus gathered and compiled, such reports to be trans-17 18 mitted through the State Department to the Secretary of the 19 Department of Commerce and Labor. 20 SEC. 6. That there shall be in the Department of Commerce and Labor a bureau to be called the Bureau of Cor-21porations, and the chief of said bureau shall be appointed by 22the President and shall receive a salary of four thousand 23 24dollars per annum. There shall also be in said bureau such clerks and assistants as may from time to time be authorized 25

- 1 by law. It shall be the province and duty of said bureau,
- 2 under the direction of the Secretary of Commerce and Labor,
- 3 to gather, compile, publish, and supply useful information
- 4 concerning such corporations doing business within the limits
- 5 of the United States as shall engage in interstate commerce
- 6 or in commerce between the United States and any foreign
- 7 country, and to attend to such other duties as may be here-
- 8 after provided by law.

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SEC. 7. That the jurisdiction, supervision and control 9 now possessed and exercised by the Department of the Treas-10 11 ury over the fur-seal, salmon and other fisheries of Alaska and over the immigration of aliens into the United States, 12 its waters, territories and any place subject to the jurisdic-13 14 tion thereof, are hereby transferred and vested in the 15 Department of Commerce and Labor. That the authority. 16 power and jurisdiction now possessed and exercised by the 17 Secretary of the Treasury by virtue of any law in relation 18 to the exclusion from and the residence within the United 19 States, its territories and the District of Columbia, of Chi-20 nese and persons of Chinese descent, are hereby transferred 21 to and conferred upon the Secretary of Commerce and 22Labor, and the authority, power and jurisdiction in relation 23 thereto now vested by law or treaty in the collectors of cus-24toms and the collectors of internal revenue, are hereby con-

ferred upon and vested in such officers under the control of

- 1 the Commissioner-General of Immigration, as the Secretary
- 2 of Commerce and Labor may designate therefor.
- 3 Sec. 8. That the Secretary of Commerce and Labor
- 4 shall annually, at the close of each fiscal year, make a report
- 5 in writing to Congress, giving an account of all moneys
- 6 received and disbursed by him and his Department, and de-
- 7 scribing the work done by the Department in fostering, pro-
- 8 moting, and developing the foreign and domestic commerce,
- 9 the mining, manufacturing, shipping, and fishery industries,
- 10 and the transportation facilities, of the United States, and
- 11 making such recommendations as he shall deem necessary for
- 12 the effective performance of the duties and purposes of the
- 13 Department. He shall also from time to time make such
- 14 special investigations and reports as he may be required to do
- 15 by the President, or by either House of Congress, or which
- 16 he himself may deem necessary and urgent.
- 17 Sec. 9. That the Secretary of Commerce and Labor shall
- 18 have charge, in the buildings or premises occupied by or appro-
- 19 priated to the Department of Commerce and Labor, of the
- 20 library, furniture, fixtures, records, and other property pertain-
- 21 ing to it or hereafter acquired for use in its business; and
- 22 he shall be allowed to expend for periodicals and the purposes
- 23 of the library, and for the rental of appropriate quarters for
- $24 \quad the \ accommodation \ of \ the \ Department \ of \ Commerce \ and \ Labor$
- 25 within the District of Columbia, and for all other incidental

expenses, such sums as Congress may provide from time to 1 2time: Provided, however, That where any office, bureau, or 3 branch of the public service transferred to the Department of Commerce and Labor by this Act is occupying rented build-4 ings or premises, it may still continue to do so until other 5 6 suitable quarters are provided for its use: And provided fur-7 ther, That all officers, clerks, and employees now employed in any of the bureaus, offices, departments, or branches of 8 the public service in this Act transferred to the Department 9 10 of Commerce and Labor are each and all hereby transferred 11 to said Department at their present grades and salaries, 12 except where otherwise provided in this Act: And provided 13 further, That all laws prescribing the work and defining the 14 duties of the several bureaus, offices, departments, or branches 15 of the public service by this Act transferred to and made a part of the Department of Commerce and Labor shall, so 16 17 far as the same are not in conflict with the provisions of this 18 Act, remain in full force and effect until otherwise provided by law. 19 20 SEC. 10. That all power and authority heretofore pos-21sessed or exercised by the head of any executive department 22over any bureau, office, branch, or division of the public serv-23ice by this Act transferred to the Department of Commerce 24. and Labor, or any business arising therefrom or pertaining 25thereto, whether of an appellate or revisory character or

- 1 otherwise, shall hereafter be vested in and exercised by the
- 2 head of the said Department of Commerce and Labor. And
- 3 all Acts or parts of Acts inconsistent with this Act are, so
- 4 far as so inconsistent, hereby repealed.
- 5 SEC. 11. A person, to be designated by the Secretary of
- 6 State, shall be appointed to formulate, under his direction,
- 7 for the instruction of consular officers, the requests of the Sec-
- 8 retary of Commerce and Labor; and to prepare from the dis-
- 9 patches of consular officers, for transmission to the Secretary
- 10 of Commerce and Labor, such information as pertains to the
- 11 work of the Department of Commerce and Labor; and such
- 12 person shall have the rank and salary of a chief of bureau.
- 13 and be furnished with such clerical assistants as may from
- 14 time to time be authorized by law.
- 15 SEC. 12. That the President be, and he is hereby,
- 16 authorized, by order in writing, to transfer at any time the
- 17 whole or any part of any office, bureau, division or other
- 18 branch of the public service engaged in statistical or scientific
- 19 work, or the Interstate Commerce Commission, to the Depart-
- 20 ment of Commerce and Labor; and in every such case the
- 21 duties and authority performed by and conferred by law
- 22 upon such office, bureau, division or other branch of the
- 23 public service, or the part thereof so transferred, shall be
- 24 thereby transferred with such office, bureau, division or other

- 1 branch of the public service, or the part thereof which is so
- 2 transferred. And all power and authority conferred by law,
- 3 both supervisory and appellate, upon the department from
- 4 which such transfer is made, or the Secretary thereof, in rela-
- 5' tion to the said office, bureau, division or other branch of the
- 6 public service, or the part thereof so transferred, shall imme-
- 7 diately, when such transfer is so ordered by the President, be
- 8 fully conferred upon and vested in the Department of Com-
- 9 merce and Labor, or the Secretary thereof, as the case may
- 10 be, as to the whole or part of such office, bureau, division or
- 11 other branch of the public service so transferred.
- 12 Sec. 13. That this Act shall take effect and be in force
- 13 from and after its passage: Provided, however, That the pro-
- 14 visions of this Act in relation to the transfer of any existing
- 15 office, bureau, division, officer or other branch of the public
- 16 service or authority now conferred thereon, to the Depart-
- 17 ment of Commerce and Labor shall take effect and be in
- 18 force on the first day of July, nineteen hundred and three,
- 19 and not before.

Passed the Senate January 28, 1902.

Attest: CHARLES G. BENNETT,

Secretary,

57TH CONGRESS, \ **S.** 569.

AN ACT

To establish the Department of Commerce and Labor.

IN THE SENATE OF THE UNITED STATES.

January 19, 1903.—Ordered printed as passed by the House of Representatives.